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PAGE 01 GENEVA 05584 151901Z

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ACTION ACDA-10

INFO OCT-01 EUR-12 EA-06 IO-10 ISO-00 ERDA-05 AF-06 ARA-06

CIAE-00 DODE-00 PM-03 H-02 INR-07 L-03 NASA-01 NEA-10

NSAE-00 NSC-05 OIC-02 SP-02 PA-01 PRS-01 OES-03 SS-15

USIA-06 SAJ-01 /118 W

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INFO AMEMBASSY BONN

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DISTO

E.O. 11652: N/A

TAGS: PARM, CCD

SUBJECT: CCD - 672ND PLENARY MEETING, JULY 15, 1975

SUMMARY: CANADA, SWEDEN, AND FRG SPOKE AT CCD PLENARY
JULY 15 ON ARMS CONTROL IMPLICATIONS OF PNES. END
SUMMARY

1. ROWE (CANADA) SAID NNWS CANNOT DEVELOP INDEPENDENT
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PAGE 02 GENEVA 05584 151901Z

CAPABILITY FOR PEACEFUL NUCLEAR EXPLOSIONS WITHOUT
ACQUIRING CAPABILITY TO MANUFACTURE NUCLEAR WEAPONS,

AND EVEN INTERNATIONAL OBSERVATION CANNOT OVERCOME THAT PROBLEM. IF IT IS AGREED THAT PNES HAVE ECONOMIC VALUE, ONLY BASIS FOR NNWS TO OBTAIN POTENTIAL BENEFITS OF PNES IS THROUGH SERVICES PROVIDED BY NWS UNDER ARTICLE V OF NPT. IAEA IS APPROPRIATE BODY THROUGH WHICH PNE SERVICES SHOULD BE PROVIDED.

2. ROWE, NOTING THAT LIMITATIONS ON NUCLEAR WEAPONS TESTING WOULD INCREASE NWS INCENTIVES FOR ACQUIRING WEAPONS INFORMATION FROM PNES, SUGGESTED CRITERIA FOR DISTINGUISHING PNES BY NWS FROM NUCLEAR WEAPON TESTS ON BASIS OF ON-SITE INSPECTION: (A) OBJECTIVE OF PNE SHOULD BE DECLARED IN ADVANCE AND RESULTS SHOULD BE CLEARLY DIRECTED TO OBJECTIVE; (B) OBJECTIVE SHOULD APPEAR REASONABLE, AND ANY NON-NUCLEAR ALTERNATIVE TO PNE SHOULD BE EITHER UNECONOMICAL OR INFEASIBLE; AND (C) YIELD AND CHARACTERISTICS SHOULD BE CONSISTENT WITH STATED OBJECTIVE.

3. ROWE ADDED THAT THESE CRITERIA WOULD, HOWEVER, NOT FULLY GUARANTEE THAT PNE HAD NO MILITARY PURPOSE. FOR THIS REASON, ALLOWING PNES UNDER A CTB WOULD POSE DIFFICULT PROBLEMS. NWS HAVE RESPONSIBILITY TO SEEK EARLIEST POSSIBLE SOLUTION TO PNE PROBLEM UNDER CTB. ROWE HOPED TTB/PNE AGREEMENT WOULD BE STEP IN RIGHT DIRECTION, BUT PNE PROBLEM SHOULD NOT STAND IN WAY OF CTB. ROWE URGED COUNTRIES THAT SEE POTENTIAL VALUE IN PNES TO CONSIDER WHETHER THEY COULD ACCEPT "SUSPENSION OF PNE APPLICATION" UNTIL PROBLEM IS SOLVED. IF NWS AND OTHERS DO NOT FAVOR MORATORIUM ON PNES, NWS SHOULD GIVE HIGHEST PRIORITY TO FINDING WAY TO ACCOMMODATE PNES UNDER CTB, WITHOUT FACILITATING WEAPONS DEVELOPMENT.

4. HAMILTON (SWEDEN), COMMENTING ON JAPANESE WORKING PAPER ON PNES, SUPPORTED SPECIAL SAFEGUARDS AND SECURITY ARRANGEMENTS FOR PLUTONIUM STORES. HE ALSO FAVORED EXPLICIT "NO EXPLOSION" COMMITMENTS TO SUPPLEMENT CURRENT SAFEGUARDS, AND STEPS TO ABOLISH DIFFERENCES LIMITED OFFICIAL USE
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PAGE 03 GENEVA 05584 151901Z

BETWEEN IAEA AND NPT SAFEGUARDS. REVIEWING "USEFUL AND IMPORTANT" U.S. WORKING PAPER, HAMILTON EXPRESSED HOPE THAT VERIFICATION PROVISIONS IN TTB/PNE AGREEMENT WOULD LEAD TO INTERNATIONAL OBSERVATION OF PNES AND INTERNATIONALLY OPEN DISCLOSURE OF DATA.

5. HAMILTON SAID THAT SETTING UP INTERNATIONAL REGIME FOR PNES WOULD INVOLVE PROBLEMS OTHER THAN ARMS CONTROL ISSUES, AND UNGA WOULD THEREFORE HAVE TO BE "CONTINUOUSLY" INVOLVED.

6. SCHLAICH (FRG) CONSIDERED THAT EARLY IMPLEMENTATION OF NPT ARTICLE V, THROUGH IAEA, COULD COUNTERACT TENDENCY BY SEVERAL NNWS TO DEVELOP OWN PNES. THIS SHOULD BE DONE DESPITE DOUBTS ABOUT UTILITY OF PNES, AND THEIR POTENTIAL USE SHOULD NOT BE EXCLUDED A PRIORI. NWS SHOULD DO EVERYTHING POSSIBLE TO AVOID SUSPICION THAT THEY INTEND TO USE THEIR MONOPOLY POSITION IN PNES TO FURTHER THEIR OWN ENDS.

7. SCHLAICH CONCLUDED THAT "IT WOULD SUBSTANTIALY PROMOTE THE CAUSE OF NON-PROLIFERATION AND FURTHERMORE INTERNATIONAL COOPERATION IN THE FIELD OF PEACEFUL APPLICATION OF NUCLEAR ENERGY" IF THE TTBT/PNE ARRANGEMENTS BETWEEN US AND USSR "DID NOT REMAIN BILATERAL".

8. NEXT PLENARY THURSDAY, JULY 17; NEXT INFORMAL PNE MEETING WEDNESDAY AFTERNOON, JULY 16. ABRAMS

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